


## Shelter / NFI / CCCM National Cluster Meeting Minutes

10:00 – 12:00, Tuesday, 3 March 2015

UNHCR Office, Yangon


**Attendees:** Royal Thai Embassy, LWF, DRC, Independent, UNOPs, SCI, Solidarites International, UNHCR Programme/Donor Relations, NRC & OCHA

Agenda Item	Discussion	Action / Actor / Date
<b>1. Introductions</b>	Swift round of introductions initiated by the Cluster Coordinator (CC). Minutes of previous meeting accepted and to be posted online: <a href="http://www.sheltercluster.org/node/4632">http://www.sheltercluster.org/node/4632</a> . On general coordination issues CC noted that all sector/Cluster Leads had been asked to attend February HCT meeting with donors, 23 February. CC gave an overview of current needs, issues and strategic direction for Rakhine and Kachin/Shan. One section covered CCCM and the other shelter/NFIs. CC would share minutes as/when they become available. All that the CC stated at this brief for donors, engaged partners of this Cluster knew/had heard already.	
<b>2. Actions from Previous Meeting</b>	<p><b><u>Kachin/Shan</u></b></p> <ul style="list-style-type: none"> <li>Second round of camp profiling shared in soft/hard copy but <b>still</b> not uploaded, yet. Issue not helped with new host for shelter/NFI/CCCM website. CC apologised for the inconvenience caused noting that all the links were no longer valid. The temporary new link to main page of website being: <a href="http://www.sheltercluster.org/response/rakhine-and-kachinshan-shelter-nfi-cccm-cluster">http://www.sheltercluster.org/response/rakhine-and-kachinshan-shelter-nfi-cccm-cluster</a>. Hoped in due course the old address, <a href="http://www.shelternficccmmyanmar.org">www.shelternficccmmyanmar.org</a> would be reinstated.</li> <li>Still clarity from World Vision (WV) needed on whether they could address quality issues in Shan, KBC Cultural Compound. CC had <i>had</i> meeting in February with (WV). Latter said they would revert by 23 March.</li> <li>Cluster lead at field and national level to continue to advocate for improved shelter/site for RC2 Camp in Shan.</li> </ul> <p><b><u>Rakhine</u></b></p> <ul style="list-style-type: none"> <li>DRC to produce monthly camp management agency report. Would be posted online.</li> <li>Save/IOM to produce monthly report. Posted online.</li> <li>ASAP CC to arrange/support meeting between Head of Health Cluster and camp management agencies in Rakhine. See Rakhine CCCM Cluster minutes 4 February at: <a href="http://www.sheltercluster.org/library/meeting-minutes-cccm?sort=date&amp;sort_direction=DESC">http://www.sheltercluster.org/library/meeting-minutes-cccm?sort=date&amp;sort_direction=DESC</a></li> </ul>	<p><b>CC ASAP</b></p> <p><b>World Vision to reply by 23 March</b></p> <p><b>Done Done Done</b></p>

	<p><b><u>2015 Strategy</u></b></p> <ul style="list-style-type: none"> <li>Cluster lead to update individual shelter, NFI and CCCM Cluster strategies.</li> </ul> <p><b><u>Disaster Response</u></b></p> <ul style="list-style-type: none"> <li>While received from IFRC, IOM written clarity on their areas of responsibility in the event of natural disaster still needed.</li> </ul>	<p><b>On-going</b></p> <p><b>IOM to feedback ASAP</b></p>
<p><b>3. Shelter Plan for Rakhine – 2015/2016</b></p>	 <p><b>Examples of collapsed shelters in ANY, Pauktaw T/ship</b></p> <p>Citing LWF's email to the CC 14 January, "most of the shelters in all 11 camps that LWF works on CCCM are in various states of disrepair and in need maintenance and repair". The above images exemplify the point. Collapsed shelter in Ah Nauk Ywe (ANY). There was also the LWF note circulated called <i>Human Stories from Pauktaw Camps</i> LWF-Feb 2015. This was good entry point into the CC giving a (PowerPoint) presentation on a proposed two-year shelter plan to be submitted to the Rakhine State Government (RSG). The plan is to be called an "Options" paper. A plan for this and next dry season.<sup>1</sup> Since its objective was an approach with the Rakhine State Government leading, like its preceding "Concept Note" that emerged last year, it would be produced in English and Myanmar. A plan was timely with shelters now reaching the end of their designed life-span and to support efforts break the state of inertia. Discussions had been continuing with the RSG for over six months at the Sittwe level.</p>	

<sup>1</sup> The dry season constitutes October to April, wet season May to September. While construction can occur in the wet season, although depending on the site it can come with significant challenges, the critical issue is that *seasoned* wood cannot be bought in the wet season. At a minimum for construction to occur, funds must be made available to purchase seasoned wood by April. If not, no construction will occur until the following dry season, October.

	<p>As the CC stressed, the critical point when considering shelter in Rakhine State is to make the distinction between those located in/around their place/village of origin versus those within planned camps. The plan stresses that with it being over two years since the violence occurred, the emphasis now <b>where possible should be on providing a shelter response beyond temporary collective units</b>. Particularly for those located in or near their place of origin the most appropriate and cost efficient solution would be individual shelter units. For IDPs in the larger camps, next steps will likely take longer so for this caseload the more likely response will require maintenance, repair and improvements to their temporary shelters. One particular challenge is to <i>what</i> degree conditions in temporary shelters are permitted to deteriorate at the expense of pursuing other responses whose success may hinge on unpredictable variables, not least the actions of the authorities.</p> <p>As shared in draft form for their support/endorsement at the national level, the CC explained that “Options” paper was comprised of a simple four-page text suggesting what the plans could be for the next two years, plus a series of more detailed technical annexes giving specific guidelines as to what options were available, depending on the specifics of the IDP site/caseload in question. There are 61 sites in total. He stressed this is equally a critical point, the <b>“need to consider each site individually, avoid generalisations and aggregation. Disaggregate the caseload site by site and deal with each case on its individualities”</b>.</p> <p>Shelter options as outlined:</p> <ol style="list-style-type: none"> <li>1. Repair, maintenance and upgrading of temporary shelters</li> <li>2. Individual shelter options.</li> </ol> <p>The latter could be a contractor built house, elevated or short-legged <i>or</i> self-built. Self-built takes into account lessons learned from previous shelter responses in Myanmar, Nargis and Giri and most recently in southern Rakhine State, Thandwe Township (55 households received a materials package after the inter-communal violence of October 2013).</p> <p>Assuming support from the Cluster at the national level was obtained, and comments at this meeting were positive, next week the CC would brief as wide a range of embassies as possible, 10 March. This brief would be held at the Resident/Humanitarian Coordinator’s meeting room. Note the RC/HC had been consulted in <i>this</i> process since 2014, emergence of the “Concept Note” and kept abreast of developments. Her office continually supportive. Also in advance of the US Ambassador’s visit to Rakhine, a specific one-to-one briefing on the shelter situation was also requested by a USAID official 2 March, to be given by the Coordinator 4 March.</p> <p>The consensual view was positive to the “Options” paper and annexes. One issue raised by SI was if there were to be movements to villages of origin, the potential returnees should be consulted, with reference to some protection monitoring. CC said the point was well-made and equally welcomed DRC’s offered support.</p> <p>CC also noted that ground had been broken for permanent houses for in Sittwe Town for Myramagyi IDPs,</p>	
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	displaced in 2012. See photos page six.	
<b>4. Rakhine Fire Response / Mitigation</b>	 <p>In late January, 106 households were affected by a fire that destroyed ten eight-unit temporary shelter structures and 26 households that were in temporary shelters in Pauktaw Township, Kyein Ni Pyin (KNP). Generally the view was that destruction would have been worse had there not been the fire response work done by LWF but also realisation that more mitigation and response work is required. UNHCR responded to their immediate needs with tents and NFIs (see picture above). The adjacent map indicates their villages of origin versus this location in KNP. Partners who wish a larger scale of the map to contact CC.</p>	
<b>5. CCCM/NFI for Rakhine</b>	<ul style="list-style-type: none"> <li>• Citing LWF's email to the CC 14 January, that NFIs "was becoming a forgotten issue in the camps", very positive that NFI Cluster Lead in Rakhine had received written confirmation to distribute NFIs for approximately 10,000 HH, 57,000 people. For more details CC could be contacted.</li> <li>• Again citing LWF's email that state, "health services are inadequate in most camps", CC outlined various initiatives taken by this Cluster at the Rakhine State level to see a more engaged response with/from the Health Cluster. See Rakhine CCCM/NFI Cluster minutes 4 February at: <a href="http://www.sheltercluster.org/library/meeting-minutes-cccm?sort=date&amp;sort_direction=DESC">http://www.sheltercluster.org/library/meeting-minutes-cccm?sort=date&amp;sort_direction=DESC</a>, page 4. Most recently this included efforts to solidify better referral mechanisms of health related incidents.</li> <li>• A week in Rakhine for the CC also allowed him to attend the CCCM/NFI forum, now firmly in the hands of the newly deployed to Rakhine State, CCCM/NFI Coordinator based in Sittwe. Symptomatic of a new and concentrated focus on engaging with the RSG for CCCM, it was very encouraging to see this forum, like the Shelter Cluster, hosted and co-chaired by the Government of Myanmar. In the case of CCCM/NFI the counterpart is the Deputy Commissioner (DC) Office, District General Administration Department (GAD), based in Sittwe. Equally positive was to see Township Administrator, Immigration Department, District Police Officer, Township Police Officer and Education Departments all represented. This is consistent with a vision for the CCCM Cluster that while IDPs may be in camps</li> </ul>	

	<p>and/or camp-like settings, they as much as possible are connected to local government administration departments and the subsequent services they can provide. What was also revealing is that linkages between the camp management committees (CMCs) and these departments may be more established than appreciated by the international community. This also emphasizes the fact that the utility of guidance such as the <i>Camp Management Tool Kit</i> in an IDP context such as Rakhine State may have limited value.</p> <ul style="list-style-type: none"> <li>Regarding fuel sticks distributions in Rakhine, ICRC will start distributions in Myebon 5 and 6 March after green light given by ECC in Myebon. In Myebon, unlike in Pauktaw, ICRC will cover 100% of all HH needs.</li> </ul>	
<b>6. Kachin/Shan Update (following February mission to Bhamo)</b>	<ul style="list-style-type: none"> <li>Cluster lead UNHCR had delivered a cross-line mission to Lashio, 18 to 20 February. Map of the route would be circulated off the back of this meeting, in soft copy. UNHCR report was also available, as requested. Critically this mission had allowed distribution of majority of balance of NFI winter items.</li> <li>CC attended two-day quarterly WaSH, shelter/NFI and CCCM meeting in Bhamo last month. Impressive forum, level of engagement and willingness to tackle various issues. CC was full of praise for both Cluster Coordinators. Details of this forum/outputs would be posted at: <a href="http://www.sheltercluster.org/library/meeting-minutes-bhamo-shelternficccm-wash">http://www.sheltercluster.org/library/meeting-minutes-bhamo-shelternficccm-wash</a></li> <li>Mission also gave time for CC to visit various camps. Overall progress and standards continue to improve. Most particularly very positive to witness product of improvements made to old temporary shelters, some built as long ago as 2011. Similar to past visits to Kachin/Shan, dilemma remains to what degree continued assistance to some caseloads is actually contributing to a dependency syndrome. A discussion in one camp where the camp representative was requesting assistance for shelter partitions to be built by humanitarian actors, the cost being a little more than the cost to fill-up one of the plentiful mopeds in existence, being a case in point.</li> </ul>	
<b>7. <a href="http://www.reciproboo.org">www.reciproboo.org</a></b>	<p>Presentation given by Shaun Halbert of ReciproBoo Shelter (<a href="mailto:shaunvet@hotmail.co.uk">shaunvet@hotmail.co.uk</a>) on shelter kit. Keen to stress that this kit could be well-served for:</p> <ol style="list-style-type: none"> <li>Supporting displaced communities to return to designated/home locations;</li> <li>Reducing the need for refurbishment programs.</li> </ol> <p>As part of this, PowerPoint presentation given.</p>	<b>For partners who wish copy of PowerPoint, contact CC</b>
<b>8. AOB</b>	<p>Centre for Humanitarian Dialogue looking for suggestions for projects or activities that could be supported by countries participating in the "Regional Dialogue". Particularly looking for projects that:</p> <ul style="list-style-type: none"> <li>Cost between US\$50,000 and US\$400,000;</li> <li>Useful for local communities, but are difficult for humanitarian organizations to implement because of funding or program constraints;</li> <li>Do not require extensive implementation capacity. Ideally projects that build small-scale infrastructure (roads, jetties, houses) that can be implemented by a private sector contractor.</li> <li>Achieve improved relations between the Buddhist and Muslim populations, albeit appreciative these</li> </ul>	



opportunities are quite rare.  
For those interested contact Alex Douglas at: [douglas@hdcentre.org](mailto:douglas@hdcentre.org).

The next meeting would likely be scheduled for February. Nearer the time the CC would send an email confirmation and as usual, an agenda.

#### Permanent Houses Being Built in Sittwe Town for Myramagyi IDPs Displaced in 2012, Set Yone Su 1



Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners:

- *Shelter-NFI-CCCM YGN Cluster Meeting Minutes, 14.1.'15;*

#### HCT/OCHA

- [DRAFT] HCT PRIORITIES (Updated 25 February 2015);
- [DRAFT] HCT Priorities - 18 Mar '15;
- [DRAFT] - Operational Priorities - 18 Mar '15;
- *OCHA ICC Meeting, 13 February '15;*
- *Myanmar Operational Review, January 2015.*

#### Kachin/Shan & Kokang

- Map of Cluster Lead Laiza cross-line mission to deliver NFI winter kits, 18 – 20 February 2015;
- *JIPS ToR Analysis of Camp Profiling data Myanmar, 19.3.'15;*
- *OCHA AHCT Kachin-Shan State Meeting, 26 January '15;*
- *OCHA Myitkyina General Coordination Meeting, 25th February 2015;*
- *OCHA Myitkyina Area Coordination Meeting, 13 March '15;*

- OCHA Kachin Kokang Coordination Meeting, 9 February '15;
- OCHA YGN ICCG Ad Hoc Kokang Meeting, 9 February '15;
- *Lashio Coordination meeting summary (17 Mar 2015).*

#### **Rakhine**

- *Shelter Plan 2015-2016* (PowerPoint Presentation), v.1.3;
- *Shelter Options* (paper) for Rakhine State;
- **Annex I** Concept Note, *Shelter Repair, Maintenance & Improvements Partnership* (Myanmar & English);
- **Annex II** Repair, Maintenance and Upgrading of Temporary Shelters;
- **Annex III** *Individual Shelter Options 1 & 2*;
- **Annex IV** *Individual Shelter Options 3*;
- **Annex V** *Shelter Planning & Budgets for 2014-2015*;
- **Annex V** *Shelter Planning & Budgets for 2015-2016*;
- *Human Stories from Pauktaw Camps* LWF-Feb 2015;
- *Shelter Assessment* LWF Feb 2015;
- NFI Distribution Tracking since Jan14;
- *LWF Camp Situation in the Month of February 2015*;
- DRC Monthly Camp Report- March 2015- BDP 1;
- DRC Monthly Camp Report- March 2015-Dar Pai;
- DRC Monthly Camp Report- March 2015-OTG-N;
- DRC Monthly Camp Report-March 2015- STMG;
- DRC Monthly Camp Report-March 2015-BDP 2;
- *OCHA Area Humanitarian Country Team Meeting, Sittwe, 17 February '15*;
- *OCHA ICC Rakhine State Meeting, 5 March '14.*

#### **Shelter Kits**

- *Reciproboo Presentation* ([www.reciproboo.org](http://www.reciproboo.org)).